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BY CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Chad P. Clark, Vice President FPL Energy Maine Hydro LLC 26 Katherine Drive Hallowell, Maine 04347

Dear Mr. Clark:

This letter is written on behalf of Friends of Merrymeeting Bay and Environment Maine (collectively, "Citizens").

Citizens write this letter to notify FPL Energy Maine Hydro LLC ("FPL") that, as set forth in more detail below, it is (1) violating the "take prohibition" provision of the Endangered Species Act ("ESA") at hydroelectric dams on the Kennebec River and the Androscoggin River, and (2) violating water quality certifications issued under section 401 of the Clean Water Act ("CWA") for hydroelectric dams on the Kennebec River. A notice letter setting forth these claims has been previously mailed to NextEra Energy Resources, NextEra Energy Maine Operating Services, and The Merimil Limited Partnership, and a lawsuit has been filed against these entities.

I. ENDANGERED SPECIES ACT VIOLATIONS AT KENNEBEC RIVER AND ANDROSCOGGIN RIVER DAMS

The Gulf of Maine Distinct Population Segment ("GOM DPS") of Atlantic salmon is on the Endangered Species List because it is in danger of becoming extinct. The Atlantic salmon population of the Kennebec and Androscoggin Rivers are part of the GOM DPS and thus are protected under the ESA. The portions of the Kennebec and Androscoggin Rivers where the Weston, Shawmut, and Brunswick dams are located are so important to the recovery of Atlantic salmon that the U.S. Fish and Wildlife Service ("USFWS") and the National Marine Fisheries Service of the National Oceanic and Atmospheric Administration ("NMFS") included them in the area designated as "critical habitat" for the salmon. 74 Fed. Reg. 29,300 (June 19, 2009).

As detailed below, FPL is violating the ESA's prohibition against a "take" of endangered species, 16 U.S.C. § 1538(a)(1)(B), by taking Atlantic salmon at two dams on the Kennebec River -- Weston dam in Skowhegan and Shawmut dam in Fairfield -- and

at the Brunswick dam on the Androscoggin River, in Brunswick. FPL is the named Federal Energy Regulatory Commission licensee for these dams.

"Take" is defined in the ESA as follows: "The term 'take' means to harass, harm, pursue, hunt, shoot, kill, trap, or collect, or to attempt to engage in any such conduct." 16 U.S.C. § 1532(19). By USFWS regulation,

Harass in the definition of "take" in the Act means an intentional or negligent act or omission which creates the likelihood of injury to wildlife by annoying it to such an extent as to significantly disrupt normal behavioral patterns which include, but are not limited to, breeding, feeding, or sheltering.

50 C.F.R. § 17.3. Also by USFWS regulation,

Harm in the definition of "take" in the Act means an act which actually kills or injures wildlife by significantly impairing essential behavioral patterns, including breeding, feeding or sheltering.

<u>Id.</u> Further, NMFS has defined "harm" to include habitat modification when a causal link is established between the habitat modification and the injury or death of listed species. 40 C.F.R. § 222.102. In publishing that rule, NMFS gave examples of activities that may cause harm and thus a take:

1. Constructing or maintaining barriers that eliminate or impede a listed species' access to habitat or ability to migrate;

* * *

4. Removing or altering rocks, soil, gravel, vegetation or other physical structures that are essential to the integrity and function of a listed species' habitat;

* * *

5. Removing water or otherwise altering streamflow when it significantly impairs spawning, migration, feeding or other essential behavior patterns;

* * *

7. Constructing or operating dams or water diversion structures with inadequate fish screens or fish passage facilities in a listed species habitat...

64 Fed. Reg. 60,727, 60,730 (Nov. 8, 1999).

FPL's Kennebec and Androscoggin River dams harass, harm and kill - and thus take - Atlantic salmon in a number of ways. Among these are the following:

- 1. The dams' turbines kill and injure salmon when the salmon attempt to pass through them.
- 2. The dams severely limit passage of salmon, preventing access to significant amounts of spawning and rearing habitat.
- 3. Passage facilities cause delays resulting in incremental losses of salmon smolts, pre-spawn adults, and adults.
- 4. The dams are barriers to migration of other diadromous species whose presence is necessary for the salmon to complete their life cycle.
- 5. The dams adversely alter predator-prey assemblages, and negatively affect predator detection and avoidance.
- 6. The dams create slow-moving impoundments in formerly free-flowing reaches. These altered habitats are less suitable for spawning and rearing of salmon and contribute to the dams' significant impairment of essential behavior patterns. In addition, these conditions may favor non-native competitors at the expense of the native salmon.
- 7. The dams result in adverse hydrological and geomorphological changes, interruption of natural sediment and debris transport, and changes in water temperature, all of which contribute to the dams' significant impairment of essential behavior patterns.

In their decision to include the Kennebec and Androscoggin River populations of Atlantic salmon on the Endangered Species List, the USFWS and NMFS (collectively, the "Services") emphasized the role of dams in imperiling the salmon. The Services stated: "The National Research Council stated in 2004 that the greatest impediment to self-sustaining Atlantic salmon populations in Maine is obstructed fish passage and degraded habitat caused by dams...Dams are known to typically kill or injure between 10 and 30 percent of all fish entrained at turbines [cite omitted]. With rivers containing multiple hydropower dams, these cumulative losses could compromise entire year classes of Atlantic salmon...Thus, cumulative losses at passage facilities can be significant...Dams remain a direct and significant threat to Atlantic salmon." 74 Fed. Reg. at 29362. Similarly, the Services stated: "Dams are among the leading causes of both historical declines and contemporary low abundance of the GOM DPS of Atlantic salmon [cite omitted]." The Services also stated that the "effects [of dams] have led to a situation where salmon abundance and distribution has been greatly reduced, and thus the species is more vulnerable to extinction...Therefore, dams represent a significant threat to the survival and recovery of the GOM DPS." 74 Fed. Reg. at 29366-29367.

The ESA allows the Services, under certain circumstances, to permit "any taking otherwise prohibited by 16 U.S.C. § 1538(a)(1)(B)...if such taking is incidental to, and

not the purpose of, the carrying out of an otherwise lawful activity." 16 U.S.C. § 1539(a)(1)(B). FPL does not have permits for their dams nor even applied for them yet.

The take prohibition in the ESA is enforceable in the United States District Court by citizens. 16 U.S.C. § 1540(g)(1)(A). The Citizens intend to file suit against you to secure appropriate relief for your violations of the ESA take prohibition.

II. SECTION 401 WATER QUALITY CERTIFICATION VIOLATIONS AT KENNEBEC RIVER DAMS.

Under Section 401 of the Clean Water Act, 33 U.S.C. § 1341, hydroelectric dams must obtain a state "water quality certification" before obtaining a license to operate from the Federal Energy Regulatory Commission ("FERC"). A water quality certification must contain conditions that ensure the licensee will comply with state water quality requirements. 33 U.S.C. 1341(d). A violation of a water quality certification is enforceable in United States District Court by citizens. 33 U.S.C. § 1365(a) and (f)(5).

FPL is violating the water quality certifications issued for the Weston and Shawmut dams on the Kennebec River. Specifically, FPL is violating the following provision, which is in each of the water quality certifications for the dams:

INTERIM DOWNSTREAM FISH PASSAGE: The applicant [dam owner] shall continue and where needed improve existing operational measures to diminish entrainment, allow downstream passage, and eliminate significant injury to outmigrating anadromous fish in accordance with the terms of the KHDG [Kennebec Hydro Developers Group] Settlement Agreement.

The KHDG Settlement Agreement, in turn, provides:

In the event that adult shad and/or adult Atlantic salmon begin to inhabit the impoundment above the [dam], and to the extent that [the dam owner] desires to achieve interim downstream passage of out-migrating adult Atlantic salmon and/or adult shad by means of passage through turbine(s), [the dam owner] must first demonstrate through site-specific quantitative studies designed and conducted in consultation with the resource agencies [which include the National Marine Fisheries Service and the U.S. Fish and Wildlife Service], that passage through turbine(s) will not result in significant injury and/or mortality (immediate or delayed).

In every year starting in 2006, adult salmon returning from the ocean have been trapped below Lockwood dam (the most downstream dam on the Kennebec River) and transported in trucks upstream to the Sandy River, a tributary to the Kennebec River above the Weston dam. After spawning, these salmon attempt to "out-migrate" down the Kennebec toward the sea. During this out-migration, the adult salmon inhabit the impoundments above Weston and Shawmut dams. At both of these dams, FPL has chosen to achieve (or attempt to achieve) downstream passage of adult salmon through

the dams' turbines. However, FPL has not first demonstrated with site-specific studies that turbine passage will not cause "significant injury and/or mortality (immediate or delayed)." Thus, FPL is violating the above-referenced terms of the CWA water quality certifications. It is likely that these violations have been ongoing since 2006, when some of the transported salmon likely started to migrate downstream.

It should be noted that the Citizens do not believe that the required site-specific studies would show that turbine passage at any of the dams can be accomplished without significant injury or mortality.

The Citizens intend to file sit against FPL to secure the appropriate relief under federal law for these violations of the CWA.

If you believe any of the above information is in error, or if you believe you are in compliance with the Endangered Species Act. or if you believe you are in compliance with your Clean Water Act water quality certifications, or if you have any questions concerning this letter or the described violations, please contact me as soon as possible.

Sincerely,

David A. Nicholas

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